District: City of Gloucester

School Name: East Gloucester Elementary School

Recommended Category: Project Scope and Budget

Date: August 19, 2020

## Recommendation

That the Executive Director be authorized to enter into a Project Scope and Budget Agreement and a Project Funding Agreement with the City of Gloucester (the "District") to replace the existing East Gloucester Elementary School and Veterans Memorial School with a new combined facility serving grades K-5 on the site of the existing Veterans Memorial School, contingent upon the District gaining full ownership, control, and exclusive use of the proposed site.

<b>District Information</b>	District Information		
District Name	City of Gloucester		
Elementary School(s)	Gloucester Pre-School (PK)		
	Beeman Memorial Elementary School (K-5)		
	East Gloucester Elementary School (K-5)		
	Plum Cove Elementary School (K-5)		
	Veterans Memorial School (K-5)		
	West Parish Elementary School (K-5)		
Middle School(s)	O'Maley Innovation Middle School (6-8)		
High School(s)	Gloucester High School		
Priority School Name	East Gloucester Elementary School		
Type of School	Elementary School		
Grades Served	K-5		
Year Opened	1948		
Existing Square Footage	31,077		
Additions	1989—Addition of 5 classrooms		
	2005—Addition of modular units		
Acreage of Site	2.82 acres		
Building Issues	The District identified deficiencies in the following areas:		
	<ul> <li>Mechanical systems</li> </ul>		
	<ul> <li>Electrical systems</li> </ul>		
	<ul> <li>Plumbing systems</li> </ul>		
	In addition to the physical plant issues, the District reported that		
	the existing facility does not support the delivery of its		
	educational program.		
Original Design Capacity	Unknown		
2019-2020 Enrollment	202		
Agreed Upon Enrollment	440		
Enrollment Specifics	The District and MSBA have mutually agreed upon a design		
	enrollment of 440 students serving grades K-5.		
Total Project Budget –	Yes		
Debt Exclusion Anticipated			

MSBA Board Votes	
Invitation to Eligibility Period	February 15, 2017
Invitation to Feasibility Study	February 14, 2018
Preferred Schematic Authorization	December 11, 2019
Project Scope & Budget Authorization	On August 26, 2020 Board agenda
Reimbursement Rate Before Incentives	61.02%
Incentive Points	1.63 – Maintenance
	2.00 – Energy Efficiency – "Green Schools" <sup>1</sup>
Total Reimbursement Rate <sup>1</sup>	64.65%

The MSBA has provisionally included two (2) incentive points for energy efficiency, subject to the District meeting certain sustainability requirements for the project. If the District does not meet the requirements for the energy efficiency, the District will not qualify for these incentive points, and the MSBA will adjust the reimbursement rate accordingly.

Consultants	
Owner's Project Manager (the "OPM")	CBRE/Heery, Inc.
Designer	Dore & Whittier Architects, Inc.

## **Discussion**

MSBA staff reviewed the documents provided by the District and met with the District and its consultants to discuss scope and budget. The District has provided a Total Project Budget of \$66,700,000, which includes an estimated construction cost of \$51,925,531 (\$574/sq. ft.). The Estimated Basis of Total Facilities Grant would be \$39,444,609, which excludes OPM and Designer fees in excess of MSBA's funding cap for basic services, OPM and Designer fees associated with ineligible site and building scope, costs associated with abatement of asbestos-containing floor materials, site costs in excess of 8% of total building cost, construction costs in excess of \$333/sq. ft. plus eligible demolition and abatement, costs associated with mailing and moving, costs in excess of the \$1,200 per student allowance for fixtures, furniture, and equipment, costs in excess of the \$1,200 per student allowance for technology, and owner's and construction contingency costs.

Additionally, costs associated with the commissioning of ineligible square footage will result in the recovery of a portion of the overall commissioning cost. The MSBA has calculated this recovery of commissioning-related funds to be \$4,306, which has been deducted from the Estimated Maximum Total Facilities Grant and the Maximum Total Facilities Grant.

Project Scope and Budget Agreement	
Enrollment: 440	District's Proposed
Proposed Total Square Feet: 90,461	Project Budget
Project Budget <sup>1</sup>	\$62,387,266
Scope Exclusions/Ineligible Costs	-\$22,942,657
Estimated Basis of Total Facilities Grant	\$39,444,609
Reimbursement Rate	64.65%
Estimated Maximum Total Facilities Grant before Cost Recovery <sup>2</sup>	\$25,500,940
Cost Recovery	-\$4,306
Estimated Maximum Total Facilities Grant <sup>2</sup>	\$25,496,634

Potentially Eligible Owner's and Construction Contingencies	\$2,235,713
Potential Additional Grant Funds for Eligible Owner's and	
Construction Contingency Expenditures	\$1,445,388
Total Project Budget	\$66,700,000
Maximum Total Facilities Grant <sup>3,4</sup>	\$26,942,022

<sup>&</sup>lt;sup>1</sup>Does not include Owner's or Construction Contingencies.

MSBA staff recommends an Estimated Maximum Total Facilities Grant of \$25,496,634; however, the District may be eligible for up to an additional \$1,445,388 in grant funds, subject to the MSBA's review and audit of the District's owner's and construction contingency expenditures. Accordingly, staff recommends a Maximum Total Facilities Grant of \$26,942,022 for the Project Scope and Budget Agreement and Project Funding Agreement to replace the existing East Gloucester Elementary School and Veterans Memorial School with a new combined facility serving grades K-5 on the site of the existing Veterans Memorial School, contingent upon the District gaining full ownership, control, and exclusive use of the proposed site.

<sup>&</sup>lt;sup>2</sup>Does not include any grant funds for potentially eligible Owner's or Construction Contingency Expenditures; subject to MSBA review and audit.

<sup>&</sup>lt;sup>3</sup>Includes maximum possible Owner's and Construction Contingency grant funds, the final amount of which, if any, shall be determined by the MSBA in its sole discretion. The MSBA does not anticipate that the District will expend all of its contingency funds on expenses that are eligible for MSBA reimbursement.

<sup>&</sup>lt;sup>4</sup>Maximum Total Facilities Grant will be allocated in part to the current Grant Cap, and in part to future available Grant Cap space.